

Date: August 15, 2005

Alaska Native Tribal Health Consortium  
Division of Environmental Health and Engineering  
1901 South Bragaw Street, Suite 200  
Anchorage, Alaska 99508-3440

## Document Distribution

Document Type: Cooperative Project Agreement  
Project No.: AN 05-GE8  
Project Location: Fort Yukon, Alaska  
Execution Date: August 12, 2005

---

The individuals below were sent a copy of this document:

Paul Nathaniel, Chairman, Council of Athabascan Tribal Governments  
Environmental Health Director, TCC  
Dan Williams, DEHE, Anchorage  
Luke Schulte, DEHE, Anchorage  
Kim Baisch, DEHE, Anchorage  
Diane Chris, DEHE, Anchorage  
Rick Boyce, DEHE, Anchorage

cc: Program Services, DEHE, Anchorage

---

For additional information, please contact:

Deanza Hjalseth  
1-800-560-8637, extension 3602

LR: 10/27/04



Division of Environmental Health and Engineering

H  
F  
C  
P  
A

## Cooperative Project Agreement

A Health Facility Improvement Project Between:  
The Alaska Native Tribal Health Consortium and  
The Council of Athabascan Tribal Governments in  
The City of Fort Yukon, Alaska  
Project No. AN 05-GE8  
July 2005

**COOPERATIVE PROJECT AGREEMENT  
HEALTH FACILITY IMPROVEMENT PROJECT  
FORT YUKON, ALASKA**

**PROJECT NO. AN 05-GE8**

---

To complete this project, ANTHC and the Council of Athabascan Tribal Governments mutually agree to the terms and conditions contained in this Agreement.

PREPARED BY:

7/18/05  
Date

Luke T. Schulte

Luke Schulte, P.E.  
Project Manager  
DEHE, ANTHC

RECOMMENDED BY:

7/19/05  
Date

D. Williams

Daniel H. Williams, P.E.  
Regional Manager  
DEHE, ANTHC

APPROVED BY:

8-12-05  
Date

Paul Sherry

Paul Sherry  
Chief Executive Officer  
ANTHC

APPROVED BY:

7/27/05  
Date

Paul Nathaniel

Paul Nathaniel, Chairman, Council  
of Athabascan Tribal Governments

**COOPERATIVE PROJECT AGREEMENT  
HEALTH FACILITY IMPROVEMENT PROJECT  
FORT YUKON, ALASKA**

**PROJECT NO. AN 05-GE8**

---

TABLE OF CONTENTS

A. INTRODUCTION.....	1
B. SCOPE OF PROJECT .....	1
C. PROJECT COST.....	2
C 1. Cost Estimate Table.....	2
C 2. Project Funding.....	2
D. PROJECT ADMINISTRATION.....	3
E. SUSTAINED OPERATIONS CONSIDERATIONS.....	3
F. NATIONAL HISTORIC PRESERVATION ACT REQUIREMENTS.....	3
G. AUTHORITY FOR APPROVAL.....	5
H. PROVISIONS FOR PROJECT COMPLETION .....	5
APPENDIX	

**COOPERATIVE PROJECT AGREEMENT  
HEALTH FACILITY IMPROVEMENT PROJECT  
FORT YUKON, ALASKA**

**PROJECT NO. AN 05-GE8**

---

DATE OF AGREEMENT:  
July 2005

**A. INTRODUCTION**

Throughout this Cooperative Project Agreement (CPA) the following entities are referred to as follows:

Council of Athabascan Tribal Governments	=	CATG
Alaska Native Tribal Health Consortium	=	ANTHC
Division of Environmental Health and Engineering	=	DEHE
Denali Commission	=	Commission

The ANTHC, DEHE, role is to provide sustainable environmental health solutions in partnership with the people it serves to create healthy and safe Native communities.

This CPA contains information about the project scope of work, funding, costs, and administration, and is being performed under the provisions of the following agreements:

- Memorandum of Understanding Between the Denali Commission and the Alaska Native Tribal Health Consortium for Alaska Health, Sanitation, and Other Related Infrastructure, dated September 2004. This MOU defines the roles and responsibilities of each party.
- Denali Commission Financial Assistance Award Project No. 0146-DC-2004-I29, Amendment No. 1, dated July 2005.

**B. SCOPE OF PROJECT**

This project will revise the existing design for the new primary care subregional clinic in Fort Yukon, Alaska. Originally, the design was for an approximately 27,000-square-foot building. This redesign effort will decrease the building to approximately 15,000 square feet, and shall include 100 percent final design drawings and a 100 percent construction cost estimate. This redesign effort is necessary to conform with the clinic's business plan.

No construction will be performed under this project phase.

C. PROJECT COST

C 1. Cost Estimate Table

Job Type	Scope of Work	Qty	Units	Unit Cost	Total Cost	Funding Source
						Denali FY04
M-DS	Design studies and construction planning	1	LS	470,190	470,190	470,190
Total Award					\$470,190	\$470,190

C 2. Project Funding

Contributor	Fiscal Year	Description	Amount
<u>Denali Commission</u>	<u>Federal 2004</u>	<u>NA</u>	<u>\$ 470,190</u>
TOTAL PROJECT FUNDING			<u>\$ 470,190</u>

Denali Commission funding for this health facility improvement project has been made available to ANTHC through a separate Financial Assistance Award (FAA), or amendment or addendum to an existing FAA, between the Denali Commission and ANTHC. It is understood that funding transfers will be made to ANTHC incrementally. Project activities should not proceed until funding for each increment of work is available to ANTHC.

CATG shall not be obligated to continue performance that requires an expenditure of more funds than awarded under this CPA plus funding from other sources as specified in the funding application to the Denali Commission. If CATG has reason to believe that the total amount required for performance will be greater than the amount of this CPA plus any other funding source amounts so specified as initially available, CATG shall provide notice to ANTHC within ten (10) days of discovery. If the Commission (or any other funding source) does not increase the funding authorization for the project, CATG may suspend performance until sufficient additional funds are awarded, or complete the project without additional funding assistance through this CPA.

#### D. PROJECT ADMINISTRATION

In conformance with the Commission's Financial Assistance Award, the following project management methodology has been selected by CATG:

Project design shall be accomplished by CATG, which has met standards for a "Pass Through" organization approved by ANTHC. Design activities will be completed by the contractor CATG previously procured through a competitive process. ANTHC will only maintain program oversight of the project. No technical assistance or project management will be provided by ANTHC.

This Agreement shall take effect upon signature by all parties and remain in effect until the expiration of the "Performance Period" specified within the Commission's Financial Assistance Award, or subsequent amendment(s) or addendum(s).

#### E. SUSTAINED OPERATIONS CONSIDERATIONS

CATG will assume ownership and responsibility for operating and maintaining equipment and facilities provided by this project.

#### F. NATIONAL HISTORIC PRESERVATION ACT REQUIREMENTS

The National Historic Preservation Act (NHPA) provides for cultural resources identification and protection through avoidance or mitigation to avoid unnecessary disturbance of reported or known human burials. The NHPA also requires Tribes to be consulting parties if archeological discoveries are made during construction.

The Native American Graves Protection and Repatriation Act (NAGPRA) contains stipulations regarding the appropriate treatment and disposition of human burials, funerary, and associated items discovered on Federal lands or Indian Allotments. NAGPRA recognizes the inherent rights and claims of the Native people but often is inapplicable to ANTHC projects. For this reason, as a policy ANTHC recognizes the inherent rights and claims of the tribal entity when human remains and associated items are uncovered through construction projects.

Therefore, if construction for this project results in the discovery of ancient cultural items (i.e., human burials, associated items, and/or archaeological artifacts) ANTHC will ensure that the Native Village of Fort Yukon will be a consulting party. In addition, the following responsibilities are assumed by the project participant in order to comply with the NHPA, NAGPRA, and ANTHC policy recognizing inherent rights and claims:

- Identifying any known or reported archaeological site, artifact, or ancient human remains to avoid unnecessary damage to sensitive resources.
- Delaying construction in the vicinity of a discovery until procedures in conformance with 36 CFR 800 are complete.
- Determining appropriate mitigation measures and performing all mitigation in conformance with 36 CFR 800.
- Ensuring an archaeologist, retained or employed by any party to facilitate construction operations, will view and document any and all cultural items discovered during excavation if an adverse effect determination has been made.
- Ensuring that if removal of ancient human remains is necessary, the archaeologist will remove the entire body and that unless the Native Village of Fort Yukon requests further study of the remains, tests upon or photographs of any ancient human remains will not occur unless specific, separate Agreements have been made with the Native Village of Fort Yukon.
- Contacting local law enforcement officials if a modern human burial is discovered to determine if a criminal act can be identified. If the burial is from an archaeological context, the burial will be treated as archaeological remains and need not be treated as a scene of crime.
- Acknowledging that the Native Village of Fort Yukon assumes full responsibility for any and all cultural items discovered during excavation on all but private lands.
- Acknowledging that the Native Village of Fort Yukon reserves the inherent right to determine the appropriate disposition of any and all cultural items discovered during excavation on all but private lands.
- Acknowledging that the inherent claims or rights of the Native Village of Fort Yukon are not diminished by the fact that the land is under ownership by another party.
- Ensuring that if a discovery is made on Federal lands, Indian Allotment lands, or lands not yet conveyed to the Village or Regional Corporation, parties to facility construction operations shall comply with the NAGPRA if appropriate.
- Acknowledging that all other inherent rights and claims regarding any and all cultural items discovered on any lands other than private lands during excavation for or in support of facility construction not expressly covered in these responsibilities are reserved to the Native Village of Fort Yukon alone.



#### G. AUTHORITY FOR APPROVAL

Upon signing this document, the ANTHC Chief Executive Officer delegates authority to sign all subsequent agreements related to this project to the Director of Regional Facilities Services, DEHE.

#### H. PROVISIONS FOR PROJECT COMPLETION

The following sections from the ANTHC, DEHE, Cooperative Project Agreement Provisions Manual for Health Facilities Projects (Orange Book), dated June 2003, are incorporated into this Agreement by reference. For the purposes of this Agreement, all references to "Local Participant" shall mean CATG.

- Section 1, "Provisions for All Cooperative Project Agreements"
- Section 3, "Provisions for Local Participant Management of Force Account Labor and Local Procurement of Force Account Management"
- Section 4, "Provisions for Regional Health Organization Management of Force Account Labor for Pass Through Projects"
- Section 5, "Insurance and Indemnification Provisions for Force Account Labor Projects Managed by ANTHC or the Local Participant"
- Section 6, "Assurances for All Construction Programs" (Standard Form 424D)

The following federal provisions apply to this project:

- 15 CFR 24, Uniform Admin Requirements for Grants/Cooperative Agreements to State and Local Governments  
<[www.access.gpo.gov/nara/cfr/waisidx\\_99/15cfr24\\_99.html](http://www.access.gpo.gov/nara/cfr/waisidx_99/15cfr24_99.html)>  
(applies to local or tribal government)
- OMB Circular A-87, Cost Principles for State and Local Governments and Indian Tribal Governments <[www.whitehouse.gov/OMB/circulars/a087/a087-all.html](http://www.whitehouse.gov/OMB/circulars/a087/a087-all.html)>  
(applies to local or tribal government)
- OMB Circular A-133, Audits of States, Local Governments and Non-Profit Organizations <[www.whitehouse.gov/OMB/circulars/a133/a133.html](http://www.whitehouse.gov/OMB/circulars/a133/a133.html)>  
(applies to all Agreements)
- 15 CFR, Part 14, Uniform Administrative Requirements for Grants and Agreements with Institutions of Higher Education, Hospitals, Other Nonprofit, and Commercial Organizations  
<[www.access.gpo.gov/nara/cfr/waisidx\\_99/15cfr14\\_99.html](http://www.access.gpo.gov/nara/cfr/waisidx_99/15cfr14_99.html)>  
(applies to non-profits)
- OMB Circular A-122, Cost Principles for Nonprofit Organizations  
<[www.whitehouse.gov/OMB/circulars/a122/a122.html](http://www.whitehouse.gov/OMB/circulars/a122/a122.html)> (applies to non-profits)

## **APPENDIX**

### **Environmental Review Memorandum**



**ALASKA NATIVE TRIBAL HEALTH CONSORTIUM**  
Division of Environmental Health & Engineering  
1901 South Bragaw Street, Suite 200  
Anchorage, Alaska 99508

## **MEMORANDUM**

DATE: June 2005

FROM: Environmental Coordinator

SUBJECT: Council of Athabaskan Tribal Governments,  
Environmental Review, Project No. AN 05-GE8

TO: FOR THE RECORD

Based upon proposed Federal funding for this project, an environmental review in accordance with the National Environmental Policy Act (NEPA) and the National Historic Preservation Act (NHPA) is required. The Alaska Native Tribal Health Consortium (ANTHC) has considered all potential environmental concerns (specific and cumulative effects) associated with this phase of the project in consultation with applicable federal, state, and local authorities. An Environmental Review has been completed with respect to the proposed health facilities planning project.

### **FINDINGS**

This environmental review finds that no further environmental investigation is necessary. It is recommended that the Denali Commission approve a determination of eligibility for categorical exclusion from the Environmental Assessment process for this project. Current Indian Health Service (IHS) policy (Federal Register, Vol. 58, No. 3, January 6, 1993, pp. 569-572) allows for IHS categorical exclusions for certain projects. In particular, Section H, No. 4 allows for a categorical exclusion for projects to conduct "engineering studies and investigations including soil borings and test well drilling to gather data for the purpose of determining engineering feasibility and permit facility design." This project will complete such an investigation.

## SCOPE OF WORK

A design for a new primary care subregional clinic in Fort Yukon, Alaska, was recently completed; the design was for an approximately 27,000-square-foot building.

This project will revise the design, thereby scaling the building down to 15,673 square feet, and shall include 100 percent final design drawings and a 100 percent construction cost estimate. The reduced building size is necessary to conform with the clinic's business plan.

No construction will be performed under this project phase.

This project will include consideration of community needs, surveys, preliminary engineering evaluations, consideration of alternatives, and recommended facilities. The following field activities may be undertaken in order to complete the scope of this project:

- Site investigation by foot and through the use of locally available transportation (i.e. truck, ATV, snow machine, etc.)
- Ground and aerial surveying
- Soil boring and sampling of surface and subsurface soil
- Test well drilling and monitoring of test wells and existing wells
- Surface water testing and monitoring

The ANTHC agrees to comply with all applicable federal, state and local environmental laws, regulations, and requirements during all phases of the project, as well as obtain any necessary permits.

## SUMMARY

With the scope of work outlined for this project, the ANTHC has completed the environmental review. If the scope of work is changed in the future, then the ANTHC will revisit this environmental review to determine if potential environmental concerns have been addressed.



Daniel Reitz